Message Text

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FM AMCONSUL RIO DE JANEIRO TO SECSTATE WASHDC PRIORITY 6013

INFO AMEMBASSY BRASILIA PRIORITY

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FOR ARA/MGT

E.O. 11652 N/A TAGS: OREP

SUBJECT: CONGRESSIONAL - VISIT BY BROOKS SUBCOMMITTEE

REF: STATE 069645

1. FOLLOWING IS TEXT OF PRINCIPAL OFFICER'S STATEMENT REQUESTED IN REFTEL CONCERNING RESPONSIBLILITIES AND ORGANIZATION OF CONSULATE GENERAL RIO DE JANEIRO.

2. THIS CONSULATE GENERAL SERVES A CONSULAR DISTRICT THAT INCLUDES THE STATES OF RIO DE JANEIRO, MINAS GERAIS AND ESPIRITO SANTO, THE FIRST TWO OF WHICH ARE THE SECOND AND THIRD MOST POPULOUS STATES IN THE COUNTRY AND ALL THREE OF WHICH OCCUPY TOGETHER AN AREA APPROXIMATELY EQUAL TO THAT OF TEXAS. THE BULK OF THE CONSULATE GENERAL'S WORK ORIGINATES IN THE CITY OF RIO DE JANEIRO, BRAZIL'S SECOND LARGEST METROPOLIS AND A MAJOR ECONOMIC AND COMMERCIAL, CULTURAL, TOURISM AND POLITICAL CENTER. PRINCIPAL RESPONSIBLILITIES OF THE POST ARE IN THE ECONOMIC AND COMMERCIAL, POLITICAL, REPRESENTATIONAL AND ADMINISTRATIVE AREAS. IN ADDITION, WORKING CLOSELY LIMITED OFFICIAL USE

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WITH THE CONSULATE GENERAL PROPER AND HEADQUARTERED IN THE CONSULATE GENERAL OFFICE BUILDING ARE OTHER UNITED STATES GOVERNMENT ELEMENTS RESPONSIBLE FOR INFORMATION AND CULTURAL PROGRAMS, SPECIALIZED TRANSPORTATION MATTER, LIBRARY OF CONGRESS PROGRAMS, AND CERTAIN ASPECTS OF UNITED STATES MILITARY RELATIONSHIP WITH BRAZIL. A BRIEF DESCRIPTION OF THE POST'S RESPONSIBILITIES AND

ORGANIZATION IN THESE AREAS FOLLOWS:

(1) CONSULAR: THE RIO CONSULAR DISTRICT CONTAINS AN ESTIMATED 12,000 AMERICAN CITIZEN RESIDENTS. APPROXIMATELY 10,000 OF WHOM RESIDE IN OR AROUND RIO DE JANEIRO. IN ADDITION, RIO BEING AN ACTIVE TOURIST, BUSINESS AND INTERNATIONAL AIR TRANSPORTA-TION CENTER, IT ATTRACTS A LARGE VOLUME OF AMERICAN TOURISTS, BUSINESSMEN AND OTHER VISITORS, THIS CREATES A CONSIDERABLE WORK LOAD FOR THE CONSULAR SECTION IN PROVISION OF CITIZENSHIP AND PROTECTION AND WELFARE SERVICES TO AMERICAN CITIZENS. IN FISCAL 1977, 941 FEE PASSPORTS WERE ISSUED AND 1,080 NEW AMERICANS REGISTERED WITH CONSULATE. THE CONSULAR SECTION IN THE SAME YEAR PERFORMED 3,488 NOTARIALS, 3,600 WELFARE AND WHEREABOUT CASES AND 110 SHIPPING AND SEAMEN CASES, AND 87 REPORTS OF U.S. CITIZEN BIRTHS. IN ADDITION, RIO IS SECOND ONLY TO SAO PAULO AS THE POINT OF ORIGIN OR DEPARTURE FOR BRAZILIANS AND OTHER NON-AMERICANS TRAVELLING TO THE UNITED STATES. IN THIS CONNECTION, IN FISCAL 1977 THE POST ISSUED 16204 NON-IMMIGRANT VISAS AND 661 IMMIGRANT VISAS AS COMPARED TO 27,647 AND 841 RESPECTIVELY FOR SAO PAULO.

TO PROVIDE ESSENTIAL SERVICES TO AMERICAN CITIZENS AND FOREIGN VISA APPLICANTS, THE CONSULAR SECTION IS LIMITED OFFICIAL USE

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STAFFED BY THREE FOREIGN SERVICE OFFICERS AND SEVEN LOCAL EMPLOYEES.

(2) ECONOMIC/COMMERCIAL: AS AN IMPORTANT COMMERCIAL, FINANCIAL, TRANSPORTATION, SHIPPING, AND INDUSTRIAL CENTER, AS THE SITE OF MANY BRAZILIAN OFFICIAL ECONOMIC AGENCIES AND AS THE PRINCIPAL MANAGEMENT CENTER FOR THE NATIONAL MINERALS AND MINING SECTOR, RIO DE JANEIRO HAS CONSIDERABLE ECONOMIC AND COMMERCIAL IMPORTANCE TO THE UNITED STATES. OUR MOST IMPORTANT INTERESTS IN THIS AREA ARE. THUS, OF A NATIONAL CHARACTER, COVERING ALL OF BRAZIL AND NOT MERELY ACTIVITIES AND DEVELOPMENTS WITHIN THE CONSULAR DISTRICT. FOR THIS REASON THE POST HAS MAJOR RESPONSIBILITIES FOR REPORTING AND NEGOTIATING ON A WIDE RANGE OF NATIONAL ECONOMIC AND COMMERCIAL MATTERS.

TO MEET REQUIREMENTS IN THIS AREA, THE CONSULATE GENERAL HAS AN ECONOMIC/COMMERCIAL SECTION CONSISTING OF FIVE AMERICAN OFFICERS, ONE AMERICAN SECRETARY AND NINE LOCAL EMPLOYEES, ONE OF WHOM IS EMPLOYED BY THE DEPARTMENT OF AGRICULTURE AND WORKS FOR THE

AGRICULTURAL ATTACHE IN BRASILIA. OF THE FOREIGN
SERVICE OFFICERS, ONE IS DESIGNATED "RESOURCES OFFICER"
AND, WITH HIS BRAZILIAN SECRETARY,
WORKS FULL TIME ON MINING, MINERALS AND PETROLEUM
AFFAIRS FOR BRAZIL AS A WHOLE.
BECAUSE OF THE NATIONAL SCOPE OF MUCH OF THE
WORK PERFORMED BY THEECONOMIC/COMMERCIAL SECTION,
THE PREVIOUS AMBASSADOR DECIDED IN 1975 TO PLACE
THAT SECTION UNDER THE IMMEDIATE SUPERVISORY AUTHORITY
OF THE EMBASSY, REMOVING IT FROM THE CONSUL GENERAL'S
PRIMARY SUPERVISION EXCEPT IN REGARD TO PURELY LOCAL
MATTERS. THAT ORGANIZATIONAL ARRANGEMENT CONTINUES.
MENTION WAS MADE ABOVE OF CERTAIN SPECIALIZED
TRANSPORT FUNCTIONS. IT IS APPROPRIATE TO NOTE HERE
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THE PRESENCE IN THE CONSULATE GENERAL OF REPRESENTATIVES OF THE FEDERAL AVIATION ADMINISTRATION AND THE FEDERAL MARITIME ADMINISTRATION, EACH CONSISTING OF ONE OFFICER AND ONE LOCAL SECRETARY. THESE OFFICERS UNDERTAKE SPECIALIZED FUNCTIONS FOR THEIR AGENCIES AND COME UNDER THE AMBASSADOR'S OVERALL SUPERVISORY AUTHORITY, ALTHOUGH THEY ALSO WORK CLOSELY WITH THE CONSULATE GENERAL'S ECONOMIC/CCOMMERCIAL SECTION.

(3) POLITICAL: AS A LARGE METROPOLITAN CENTER AND AS THE FORMER NATIONAL CAPITAL, RIO IS AN IMPORTANT LOCUS OF NATIONAL POLITICAL ACTIVITY AND DIALOGUE. LIKE SAO PAULO, IT IS A VALUABLE POLITICAL LISTENING POST BECAUSE OF THE DIVERSE CURRENTS OF OPINION REPRESENTED HERE AND THE IMPORTANCE OF TAPPING SIGNIFICANT NON-GOVERNMENTAL INFORMATION AND OPINION TO SUPPLEMENT GOVERNMENTAL AND BUREAUCRATIC SOURCES

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IN THE CAPITAL CITY. THE POLITICAL SECTION IN RIO MAKES SIGNIFICANT CONTRIBUTIONS TO EMBASSY REPORTING ON NATIONAL POLITICAL AFFAIRS, AS WELL AS REPORTING ON LOCAL MATTERS. MOST OF THE CONSULATE GENERAL'S REPORTING IS DIRECTED TO THE EMBASSY.

(4) REPRESENTATIONAL: THE FACTORS MENTIONED ABOVE IN RELATION TO POLITICAL AND ECONOMIC/COMMERCIAL AFFAIRS, TAKEN TOGETHER WITH RIO'S POSITION AS A TRANSIT, HOLIDAY OR WORKING STOP FOR A CONTINUOUS STREAM OF HIGH-RANKING U.S. EXECUTIVE BRANCH AND CONGRESSIONAL VISITORS, MAKES REPRESEN-TATIONAL ACTIVITIES A SIGNIFICANT PART OF THE CONSULATE GENERAL'S WORK AND A PARTICULARLY HEAVY BURDEN ON THE CONSUL GENERAL. THESE REPRESENTA-TIONAL DUTIES INCLUDE MAINTAINING SOCIAL CONTACT WITH A WIDE RANGE OF BRAZILIAN OFFICIALS AND PRIVATE INDIVIDUALS, KEEPING IN CLOSE TOUCH WITH THE AMERICAN BUSINESS COMMUNITY, PARTICIPATING IN OFFICIAL CEREMONIAL OR PROTOCOLARY FUNCTIONS AND OFFERING TO VISITING AMERICAN OFFICIALS AND CONGRESSIONAL DELEGATIONS SOCIAL OPPORTUNITIES TO MEET AND TALK WITH BRAZILIAN PRIVATE AND GOVERNMENTAL LEADERS.

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(5) ADMINISTRATIVE: THE ADMINISTRATIVE WORKLOAD AT THIS CONSULATE GENERAL IS UNUSUALLY HEAVY OWING TO THE LARGE STAFF OF STATE DEPARTMENT AND OTHER AGENCY EMPLOYEES REQUIRING ADMINISTRATIVE SUPPORT, TO THE AMOUNT OF GOVERNMENT-OWNED AND -LEASED PROPERTY THAT MUST BE ADMINISTERED. TO THE AMOUNT OF OFFICIAL TRAVEL AND VISITATIONS THAT MUST RECEIVE LOGISTIC SUPPORT FROM THE CONSULATE GENERAL, AND TO THE SHIPPING AND CUSTOMS CLEARANCE SERVICES THAT RIO MUST PERFORM FOR THE EMBASSY. IN THIS CONNECTION THE TOTAL OFFICIAL U.S. REPRESENTATION IN RIO SERVED BY THE CONSULATE GENERAL CONSISTS OF 83 U.S. CITIZEN EMPLOYEES AND 152 LOCAL EMPLOYEES. THE UNITED STATES GOVERNMENT OWNS TWO PROPERTIES IN RIO, THE CONSULATE GENERAL OFFICE BUILDING, WHICH WAS FORMERLY THE EMBASSY CHANCERY BEFORE THE EMBASSY

MOVED TO BRASILIA, AND THE PRINCIPAL OFFICER'S RESIDENCE, WHICH WAS FORMERLY THE DCM RESIDENCE WHEN THE EMBASSY WAS IN RIO. IN ADDITION, WE MAINTAIN FOUR TRANSIENT APARTMENTS UNDER CONTINUING LEASES AND HAVE RESIDENT STAFF MEMBERS HOUSED IN AN ADDITIONAL 39 GOVERNMENT-LEASED QUARTERS.

TO CARRY OUT THESE RESPONSIBILITIES WE HAVE AN ADMINISTRATIVE SECTION STAFFED WITH TWO FOREIGN SERVICE OFFICERS (ADMINISTRATIVE OFFICER AND GENERAL SERVICE OFFICER), ONE AMERICAN SECRETARY AND 45 LOCAL EMPLOYEES. THE SECTION COMES UNDER THE DIRECT SUPERVISORY AUTHORITY OF THE CONSUL GENERAL, THOUGH PRIMARY CONTROL OF BUDGETARY MATTERS IS CENTERED IN THE EMBASSY AND LOCAL EMPLOYEE PERSONNEL POLICY IS LARGELY ADMINISTERED BY THE EMBASSY.

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(6) INFORMATION AND CULTURAL AFFAIRS: OUTSIDE THE CONSULATE GENERAL PROPER IS A SUBSTANTIAL INFORMATION AND CULTURAL OPERATION RELATED TO RIO'S IMPORTANCE AS A NATIONAL, CULTURAL, MEDIA AND POLITICAL CENTER. RESPONSIBLE FOR THIS AREA IS A USIS OFFICE WHICH CONDUCTS A VARIETY OF INFORMATIONAL AND CULTURAL PROGRAMS, INCLUDING EXCHANGE OF PERSONS, FULBRIGHT PROGRAM, BOOK TRANSLATION PROGRAM, USA INFORMATION CENTER, LIAISON WITH LEADING CULTURAL AND RESEARCH INSTITUTIONS IN THE AREA, ONGOING WORKING RELATIONSHIP WITH MEDIA REPRESENTATIVES, ETC.

THE USIS OFFICE IS HEADED BY A BRANCH PUBLIC
AFFAIRS OFFICER WHO HAS A STAFF OF FIVE FSIO'S
AND 48 LOCAL STAFF EMPLOYEES. ALTHOUGH THE OFFICE
WORKS CLOSELY WITH THE CONSULATE GENERAL PROPER, IT
RECEIVES ITS PROGRAM GUIDANCE FROM THE PUBLIC AFFAIRS
OFFICER IN BRASILIA. USIS IS LOCATED MAINLY IN THE
CONSULATE GENERAL OFFICE BUILDING BUT ITSLIBRARY AND
CULTURAL CENTER ("USA CENTER") ARE NOW LOCATED IN
SEPARATE, RENTED QUARTERS IN ANOTHER PART OF THE CITY.
THERE ARE PLANS FOR MOVING THE CENTER INTO THE CONSULATE
GENERAL BUILDING.

(7) OTHER PROGRAMS:

A. MILITARY: MILITARY PROGRAMS ARE RPRESENTED BY A MILITARY MISSION - THE U.S. DELEGATION TO THE JOINT BRAZIL-U.S. MILITARY COMMISSION (JBUSMC) - AND BY TWO ASSISTANT SERVICE ATTACHES FOR ARMY AND NAVY. JBUSMC, WHICH NOW CONSISTS OF 25 MILITARY OFFICERS AND ENLISTED MEN, SIX U.S. CIVILIAN EMPLOYEES, AND 20 LOCAL EMPLOYEES, HEADED BY A REAR ADMIRAL, IS BEING PHASED OUT AS A RESULT OF A DECISION BY THE BRAZILIAN GOVERNMENT IN 1977. IT WILL BE COMPLETELY TERMINATED BY SEPTEMBER OF THIS YEAR. SUPERVISED BY THE EMBASSY LIMITED OFFICIAL USE

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AND SUBJECT ONLY TO LOOSE COORDINATING AUTHORITY BY THE CONSULATE GENERAL, JBUSMC MAINTAINS AN OFFICE IN THE CONSULATE GENERAL OFFICE BUILDING AND RECEIVES ADMINISTRATIVE SUPPORT FROM THE CONSULATE GENERAL. THE ASSISTANT SERVICE ATTACHES REPORT TO THEIR SUPERIORS IN THE DEFENSE ATTACHE'S OFFICE IN BRASILIA BUT WORK CLOSELY WITH THE CONSULATE GENERAL ON LOCAL MATTERS.

B. LIBRARY OF CONGRESS: THE LIBRARY OF CONGRESS HAS A REGIONAL OFFICE IN RIO DE JANEIRO FOR THE ACQUISITION OF PUBLICATIONS AND FOR CERTAIN OTHER SPECIALIZED LIBRARY OF CONGRESS PROGRAMS. THE STAFF IS HEADED BY ONE LIBRARY OF CONGRESS AMERICAN EMPLOYEE AND HAS 14 LOCAL EMPLOYEES. THE OFFICE IS HOUSED IN THE CONSULATE GENERAL OFFICE BUILDING.

MAJOR ISSUES: THE CONSULATE GENERAL IS, IN MY VIEW, ADEQUATELY STAFFED AND OPERATES EFFECTIVELY IN THE FULL RANGE OF ITS RESPONSIBILITIES. QUALITY OF STAFF IS HIGH AND PHYSICAL FACILITIES AND SUPPORTING RESOURCES ARE EXCELLENT. I CONSIDER THAT WE RECEIVE ADEQUATE SUPPORT AND GUIDANCE FROM THE DEPARTMENT OF STATE, AS WELL AS THE EMBASSY, AND THAT INTER-AGENCY WORKING RELATIONS IN RIO ARE GOOD.

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